# Report

# NEWPORT CITY COUNCIL CYNGOR DINAS CASNEWYDD

#### Cabinet

Part 1

Date: 18 April 2018

Subject Well-being of Future Generations (Wales) Act – Newport's Well-

being Plan 2018-23

**Purpose** To approve the One Newport Public Services Board's Well-being Plan 2018-23.

**Author** Chief Executive

Head of People and Business Change

Policy, Partnership and Involvement Manager

Ward All

**Summary** The Well-being of Future Generations (Wales) Act is about improving the social,

economic, environmental and cultural well-being of Wales. It will make the public bodies listed in the Act think more about the long term, work better with people and communities and each other, look to prevent problems and take a more joined-up approach. The Act also sets a well-being duty on specified public bodies to act jointly via public services boards (PSBs) to improve the economic, social, environmental and cultural well-being of

their area by contributing to the achievement of the well-being goals.

As part of this joint well-being duty the PSB must prepare and publish an assessment of the state of economic, social, environmental and cultural well-being. In Newport this Local Well-being Assessment was published in May 2017. The PSB must also prepare and publish a Local Well-being Plan setting out its objectives and the steps it will take to meet them. The Plan must say why the PSB feels their objectives will contribute to achieving the national well-being goals and how it has regard to the Local Well-being Assessment in setting its objectives and steps to take. The PSB must publish its first Well-being Plan by

Proposal To recommend the Local Well-being Plan for Newport for approval by Council.

**Action by** Head of People and Business Change

Policy, Partnership and Involvement Manager working with partners

Timetable Immediate

This report was prepared after consultation with:

Leader

May 2018.

- Chief Executive
- Heads of Service
- Cabinet Members

#### **Background**

The Well-being of Future Generations (Wales) Act is about improving the social, economic, environmental and cultural well-being of Wales. It will make the public bodies listed in the Act think more about the long term, work better with people and communities and each other, look to prevent problems and take a more joined-up approach. The Act also sets a well-being duty on specified public bodies to act jointly via public services boards (PSBs) to improve the economic, social, environmental and cultural well-being of their area by contributing to the achievement of the well-being goals.

As part of this joint well-being duty the PSB must prepare and publish an assessment of the state of economic, social, environmental and cultural well-being. In Newport this Local Well-being Assessment was published in May 2017. The PSB must also prepare and publish a Local Well-being Plan setting out its objectives and the steps it will take to meet them. The Plan must say why the PSB feels their objectives will contribute to achieving the national well-being goals and how it has regard to the Local Well-being Assessment in setting its objectives and steps to take. The PSB must publish its first Well-being Plan no later than 12 months following the first local government ordinary election following commencement of Part 4 of the Act.

There are two main elements to the Local Well-being Plan:

- 1) The local objectives; and
- 2) The steps the board proposes to take to meet the objectives.

Once the Local Well-being Plan has been published it will be the main work-plan and focus of the Newport PSB going forward.

#### **Progress**

The Local Well-being Assessment was published on 2<sup>nd</sup> May 2017. In Newport these have been named Community Well-being Profiles. The Local Well-being Assessment comprises of one overarching Profile for Newport and 20 community level profiles at a ward level.

A sub group was convened by the PSB to develop the Local Well-being Assessment and to develop the Local Well-being Plan.

In May three prioritisation workshops took place to determine the main priorities for the Local Well-being Plan. All PSB members were invited to attend all three workshops. Other partners and professionals specific to that area were also invited, and all sectors were well represented in the discussions. All sectors were well represented in the discussions. Across all 3 workshops there were approximately 65 stakeholders who attended across 19 different organisations.

At the workshops attendees were asked to prioritise issues identified from the Local Well-being Assessment, considering how they could maximise the PSB's contribution to the Five Ways of Working and the Well-being Goals. The main **priorities** identified from the workshops and agreed by the PSB on 20<sup>th</sup> June were:

- 1) Newport has a clean and safe environment for people to use and enjoy
- 2) Improve Air Quality across the city
- 3) Communities are resilient to climate change
- 4) People feel part of their community (community cohesion & resilience)
- 5) Participation in physical activity is important for people's physical and mental well-being and resilience
- 6) Participation in arts, heritage and history is important for people's well-being
- 7) Improve the perceptions of Newport as a place to live, work, visit and invest
- 8) Drive up skill levels for economic and social well-being
- 9) Support regeneration and economic growth
- 10) Provide children and young people with the best possible start in life
- 11) Long and healthy lives for all (equalise up health life expectancy and life expectancy and health inequalities)

- 12) Ensuring people feel safe in their communities, by reducing crime and antisocial behaviour and fear of crime
- 13) People have access to stable homes in a sustainable supportive community

The next step was to develop a **Response Analysis**. The response analysis is the link between the Local Well-being Assessment and the Local Well-being Plan. The response analysis informs the selection of local objectives and assesses how local services (in a collective sense) are, and could be, addressing them. Part of the response analysis is to identify cross-cutting interventions that will address particular priorities, both in the short and long term. The PSB were keen to ensure the plan was targeted and focused so agreed to identify a number of key cross-cutting interventions that would span the 13 priorities and maximise the contribution to the Well-being Goals.

This part of the response analysis was developed with partners in four intervention workshops. Over 100 people took part from more than 30 organisations across all sectors. Partners were asked to more objectively consider the range of options for tackling each of the emerging priorities and worked on gaining a better understanding of the desired outcomes. They also considered the five ways of working and maximising the contribution to the Well-being Goals. The Well-being Plan Sub Group met in October 2017 and discussed all the options suggested in the workshops. All options were reviewed using the five ways of working and five interventions were chosen that are cross-cutting and span the 13 emerging priorities and maximise the contribution to all the Well-being Goals. These interventions are:

- The Newport Offer
- Strong Resilient Communities
- Right Skills
- Green and Safe Spaces
- Sustainable Travel

The well-being plan must also set out local well-being **objectives** and the steps that the board proposes to take to meet the objectives. In line with the 5 ways of working we have developed a set of four well-being objectives that deliver against multiple well-being goals and encompass the thirteen emerging priorities in four statements. The well-being objectives identified are:

- People feel good about living, working, visiting and investing in Newport
- People have skills and opportunities to find suitable work and contribute to sustainable economic growth
- People and communities are friendly, confident and empowered to improve their well-being
- Newport has healthy, safe and resilient environments

#### **Future Generations Commissioner**

In drafting the Local Well-being Plan, each PSB must seek the advice of the Future Generations Commissioner. This is set out in the guidance over a 14 week period. Following the June PSB meeting the Commissioner's office was approached to start this process. Three meetings have taken place with representatives from the office and they also attended two workshops. Advice from the Commissioner was received on 4th October 2017 and presented to the PSB for consideration in November 2017.

#### **Consultation on the Well-being Plan for Newport**

The consultation draft of the Local Well-being Plan was presented to the PSB on 21<sup>st</sup> November 2017. A statutory 12 week consultation period took place from 27<sup>th</sup> November 2017 to 18<sup>th</sup> February 2018.

During the consultation period there were 52 online responses received and 16 written responses. Responses were received from the following partner organisations:

- Aneurin Bevan University Health Board
- Arts Council for Wales
- Charter Housing
- Gwent Violence Against Women, Domestic Abuse and Sexual Violence (VAWDASV) Partnership

- NEA (National Energy Action) Cymru
- NSPCC (National Society for the Prevention of Cruelty to Children)
- Newport City Council
- Newport City Council Scrutiny Committee Partnerships
- Newport City Homes
- Newport Fairness Commission
- Office of the Future Generations Commissioner
- Pohl
- Public Health Wales
- RSPB (Royal Society for the Protection of Birds)
- South Wales Fire & Rescue Service
- Wales Biodiversity Partnership
- Welsh Government
- Youth Services Support Board

We have also received advice which will be considered as the plan is implemented.

- Welsh Language Commissioner for Wales
- Older People Commissioner for Wales
- Cymru Well Wales

All written feedback has been summarised and considered in <u>Appendix 1 – Main Points from Well-being Plan consultation</u>.

The consultation responses were discussed at the PSB on 13<sup>th</sup> March and a number of changes to actions were agreed and proposed at that meeting. These changes have been included in the final Plan which will be formally agreed at the PSB meeting in May 2018.

#### **Next Steps**

The plan must be approved by each of the prospective statutory members of the board. This must be approved by Newport City Council full council (24<sup>th</sup> April 2018). In respect of Aneurin Bevan University Health Board, South Wales Fire and Rescue Service and Natural Resources Wales the plan may only be approved for publication at a meeting of the body in question. The plan will then be approved by the PSB on 1<sup>st</sup> May 2018.

#### **Further information**

#### Newport documents

Local Well-being Plan Consultation Draft

Well-being Assessment and Plan progress log

Community Well-being Profile (Local Well-being Assessment)

**Choosing Emerging Priorities** 

Response Analysis (RA1) - Understanding Outcomes

Response Analysis (RA2) - Linking Interventions to Outcomes

#### Other Information

Well-being of Future Generations (Wales) Act 2015 – The Essentials

Shared Purpose: Shared Future – Statutory Guidance on the Well-being of Future Generations

Public Services Boards: guidance on the use of evidence and analysis

**National Indicators** 

#### **Financial Summary**

There are no direct financial implications from the production of the Local Well-being Plan. The actual plan itself will set the direction for the PSB and its members and any financial implications associated with individual actions and projects will be subject to separate reports.

#### Risks

Risk  That the plan is not	Impact of Risk if it occurs* (H/M/L) Medium	Probability of risk occurring (H/M/L) Low	What is the Council doing or what has it done to avoid the risk or reduce its effect  Services will be engaged	Who is responsible for dealing with the risk? Chief Executive
considered and aligned with the Corporate Plan as the strategic direction for the organisation			in the implementation of the plan.	
Lack of collaboration and joint working with key partners on the PSB and others	Medium	Low	The Council, as a statutory member of the PSB, has agreed to strengthen joint working across the city's public service.	Chief Executive
Ensuring local people and communities are involved in decisions that affect them	Medium	Low	The Council, as a statutory member of the PSB, has agreed to develop solutions in partnership with local people. The PSB Engagement strategy has a set of principles and objectives to adhere to.	Head of People and Business Change
Short term planning when we need to consider longer term working as part of the well-being plan	Medium	Medium	Services are required to consider the long term impact when making decisions as part of the WFG Act.	Chief Executive

<sup>\*</sup> Taking account of proposed mitigation measures

#### **Links to Council Policies and Priorities**

Newport City Council Corporate Plan 2017-2022 – the Corporate Plan contains the Council's Well-being Statement and well-being objectives, which contribute to the achievement of the national well-being goals.

The Council is a statutory member of the PSB and as a statutory member is collectively responsible for publishing a Local Well-being Plan is a statutory duty of the PSB. The well-being objectives in both the Well-being Plan and the Corporate Plan are aligned to take account of the well-being goals and the sustainable development principle.

#### **Options Available and considered**

- 1) To recommend the Local Well-being Plan for Newport for approval by Council.
- 2) Not to recommend the Local Well-being Plan for Newport.

#### **Preferred Option and Why**

The preferred option is Option 1 – to recommend the Local Well-being Plan for Newport to Council. The Council is a statutory member of the PSB and as a statutory member is collectively responsible for fulfilling the board's statutory duties. Publishing a Local Well-being Plan is a statutory duty of the PSB.

#### **Comments of Chief Financial Officer**

There are no direct financial implications arising from this report. However the Wellbeing of Future Generations (Wales) Act must be taken into account when developing the budget strategy and subsequent detailed business plans.

#### **Comments of Monitoring Officer**

The PSB has a statutory duty under the Well-Being of Future Generations (Wales) Act 2015 to prepare and publish a Local Well-Being Plan for Newport and the first plan needs to be approved by May 2018, within 12 months of the last local elections. The proposed Well-Being Plan has been the subject of extensive statutory consultation and the objectives reflect the outcomes of the Local Well-Being Assessment and the national goals. As a statutory member of the PSB, the Council is required to formally approve the Local Well-Being Plan, its stated objectives and the proposed steps to meet those objectives. Subject to agreement and recommendation by Cabinet, the Plan will need to be approved by full Council on 24th April, in readiness for the PSB meeting in May.

#### **Comments of Head of People and Business Change**

There are no staffing issues arising directly from this report.

As a statutory member of the PSB, the Council is collectively responsible for publishing a local well-being plan. The well-being plan has been prepared in partnership with all key members of the PSB and extensive consultation has taken place with local organisations, businesses, communities and local people. The well-being plan sets out the PSB's priorities and actions for the next five years to improve the economic, social, cultural and environmental well-being and is to be welcomed.

The well-being plan will replace the Single Integrated plan (SIP) for Newport and will be published in May 2018.

#### **Comments of Cabinet Member**

The Leader of the Council is the Chair of the PSB and has been consulted as part of this process.

#### Local issues

Not applicable.

#### **Scrutiny Committees**

In January 2017 scrutiny committee members were involved in the development of the Community Wellbeing Profiles (Well-being Assessment) which have helped to shape the Well-being Plan.

The Performance Scrutiny Committee – Partnership were consulted on 10<sup>th</sup> January 2018 as a statutory consultee. This was during the statutory consultation period as required by the Well-being of Future Generations (Wales) Act 2015.

The following feedback was received:

The Committee agreed with the Draft Well-being Objectives and that they had open structure to sentences and clear to interpret, but they recognised that consultees could have different views. The responses to Members' questions earlier in the meeting had demonstrated the integrated level of partnership working to date. There was a lot of positivity about the partners working together and the benefit of keeping lines of communication open and not having barriers. Clearly the partners had already developed a relationship and rapport and they had absolutely understood the priorities for the Newport and recognised that it wasn't only about health and social well-being, but a holistic approach. Members hoped that the shared resources of Partners would continue.

The Committee thought that it was unclear that Welsh Language was a theme running through all proposed integrated interventions and thought that this needed to be clear and strengthened in the Plan.

With regard to the steps for each of the integrated interventions, the steps are timed well but not yet measurable. The Plan is aspirational and long term enough but needs to be underpinned by measurability to ensure that the ambitions are translated into outcomes. There was also concern that some of the measures were a little subjective while others were potentially difficult to collect relevant data for, both of which could impact upon how the steps translated into action in Newport.

It was unclear how resources from Partners and the Private sector would be utilised and how skills in the economic sector would be driven up. An example was suggested that private sector involvement could help address the recharging of electric vehicles action, as well as reaching out to the private sector to address other priorities.

It was suggested that Community Hubs be included in the Plan.

The PSB's response to the Scrutiny Committee's feedback is as follows:

- The Welsh Language has now been woven in to the plan were appropriate.
- All measures quoted in the plan have been reviewed to ensure they are relevant and also collectable.
- All partners on the PSB are committed to working together for better outcomes for Newport.
   Private sector partners have been involved in the development of the plan and will continue to be involved with the PSB work going forward.
- Community hubs are already included in the plan in the Strong Resilient Communities intervention.

#### **Equalities Impact Assessment and the Equalities Act 2010**

The proposal does not require a Fairness and Equalities Impact Assessment. An FEIA will be completed as required as implementation of the plan progresses.

### **Children and Families (Wales) Measure**

Not applicable.

#### **Well-being of Future Generations (Wales) Act 2015**

Each PSB must prepare and publish a local well-being plan setting out its local objectives and the steps it proposes to meet them. Newport's Well-being Plan sets out a number of objectives, priorities and interventions that show how the PSB intends to improve the economic, social, environmental and cultural well-being of the local area.

The Well-being Plan considers the 'five ways of working' and applies the sustainable development principles throughout the document. The Plan demonstrates how the PSB, and the Council as a member of the PSB, will work differently and will achieve this by looking to the long term, finding enabling solutions and interventions to prevent problems, take an integrated approach, collaborate with others and involve local people and communities.

#### **Crime and Disorder Act 1998**

The well-being plan has identified priorities and actions that will contribute to the prevention of crime and disorder across the city.

#### Consultation

A statutory 12 week consultation period on the well-being plan took place from 27<sup>th</sup> November 2017 to 18<sup>th</sup> February 2018. All written feedback has been summarised and considered in <u>Appendix 1 – Main Points from Well-being Plan consultation</u>.

## **Background Papers**

Newport Local Well-being Plan.

Dated: 22 March 2018